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Product Development Program Opportunity Notice (PON) No. 2016-001 April 1, 2016

Proposals are due June 15, 2016 at 5:00 PM Eastern Time

The National Oilheat Research Alliance Board of Directors in its budgets for 2015 and 2016 has authorized funds to be spent on the project areas listed below. Successful research, development and demonstrations grants in the past ranged from \$20,000 to \$350,000. All projects will be managed by NORA's Liquid Fuels Research Center (LFRC).

NORA PON No. 2016-001 seeks proposals to support the development, demonstration, and commercialization of Oilheat technologies and systems in the following categories:

Category A: System Level Controls

Category B: New Appliances
Category C: Other New Ideas

Under PON No. 2016-001, NORA plans to award multiple cost-shared contracts in Categories A through C up to a total of \$350,000 for each award. This funding allocation may be adjusted depending on the quantity and quality of proposals received. There is no minimum project funding amount per project award.

This solicitation includes the following:

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Proposal Checklist Attachment A
Sample Contract Pricing Proposal Form and Instructions Attachment B
Evaluation Criteria Attachment C

A conference call will be held on Friday April 15, 2016 at 2 PM EST. There will be a short discussion on the basic elements of the PON and then NORA will entertain any questions from the Webinar participants.

Dial in number: 716.274.3400

Meeting ID: 1279264#

Proposers are strongly encouraged to contact NORA to discuss their planned proposals after the above conference call and prior to submission if questions remain unanswered. If you have any questions about program issues or the technical scope of this solicitation, please contact one of the following individuals by e-mail, facsimile or calling:

To: Richard Sweetser; Director R&D cc: John Huber; President

Phone: 703.707.0293 Phone: 703.340.1660 Fax: 703.707.9566 Fax: 703.340.1661

Proposals must be sent by email in a PDF to ihuber@noraweb.org or posted on a secure website for download by NORA. Late proposals, and proposals lacking the appropriate completed and signed Proposal Checklist, will be returned. Proposals will not be accepted at any other location, other than that specified above. If changes are made to this solicitation, notification will be posted on NORA's web site at www.noraweb.org

Applications will be evaluated by NORA's research and development committee and outside technical/financial experts, with funding decisions expected approximately six weeks after the proposal due date. The review will involve a comparative evaluation of the criteria in Appendix C.

I. PROGRAM INTEREST AREAS

Category A: System Level Controls

Background:

Monitoring, equipment diagnostic, and control concepts are sought which can lead to enhanced energy efficiency and improved efficiency of service and fuel delivery. This can include system control components (burner primary controls, aquastats, thermostats, zone controllers, weather-responsive controls) which are communicating and the systems to support these components. Local and remote interface devices, software, and apps and new diagnostic tools and methods can be included. Proposals can include measurement schemes beyond the scope of traditional controls.

In prior development efforts, concepts have been developed which monitored run time remotely. Products have also been developed which measure pressure in the fuel supply line in a one-pipe system. Pressure during burner off periods provided information on fuel tank level¹.

Category A projects may address:

Products which can be installed in a home and provide real time information on via phone or internet connection. Such products could be installed temporarily for use in an energy efficiency study or could be an integrated part of a larger heating system monitoring concept. Software tools which are also of interest and this may be on-line tools or programs. Monitors which provide alarm signals when tank levels are low appear to be well developed, and are unlikely to receive funding. Projects which involve service organization demonstration of products or systems are encouraged with a specific interest in sharing results to communicate the benefits of this technology. Demonstration of the integration of emerging monitoring systems with existing service organization operating software is also encouraged.

Category B: New Appliances

Background:

Efficiency standards are increasing and biodiesel blend are increasing. The industry is specifically seeking next generation boilers, furnaces and water heaters specifically designed to meet high efficiency and low carbon emission requirements at a reasonable price. The advanced systems should consider 15 ppm heating oil and above 20% biodiesel blends. Research can include applying oil/biodiesel burners to natural gas appliances.

¹ Henderson, H., Dentz, J. and Doty, C., Verifying a Simplified Fuel Oil Field Measurement Protocol, U.S. DOE Building America Program report, July, 2013

Category C: Other New Ideas

NORA encourages new ideas. Category C is designed to capture new ideas, products and advanced diagnostics not previously identified in Categories A-B above. Some ideas for consideration include low electric power heating systems with battery backup, fuel-fired heat pumps, microCHP concepts, novel end use appliances based on liquid fuels, novel renewables integration concepts, and new emerging biofuels. Areas that have been excluded above may be submitted under this category.

II. PROGRAM REQUIREMENTS, PROPOSAL FORMAT, PROPOSAL EVALUATION Project Scope – Proposals must:

- In all cases, proposals must articulate how the proposed work will markedly benefit the industry within the next five years.
- Provide quantifiable energy, environmental, economic, industry and/or consumer benefits.
- Emphasize development of marketable products with market introduction dates within three years.
- Provide a summary discussion of the commercialization path appropriate to the stage of development of the proposed technology. Note that, even in early stage projects, initial projections of commercialization (or technology deployment) paths and challenges are essential to assessing benefits, risks, and future resource requirements.
- Provide cost-sharing by the proposer or third parties:
 - In the form of cash or in-kind labor, materials, equipment, facilities, and other resources, subject to reasonable and verifiable valuation. Cost-sharing may be from the proposer or other private or government sources. NORA's funds cannot be used to reimburse or replace normal expenses of other government organizations.
 - Equal to at least 20% of the total project cost. The quality of the proposer's costsharing will be examined during the proposal evaluation process. Cash, labor, and materials are considered superior to other types of cost-sharing. The type of costsharing offered should be appropriate for the proposer's financial condition and the stage of development of the product/process, i.e, degree of risk. The level of costsharing will be considered an indicator of the proposer's commitment to the success of the project.

Project Schedule, Phasing and Teaming – The following guidelines should be considered when developing proposals:

- Projects are expected to begin within three months of the proposal due date. The project schedule, including future phases (beyond the proposed phase) of a multiphase project, should not exceed 36 months.
- Requirements for Multiphase Projects Multiphase projects are acceptable as long as the proposal:
 - Briefly describes all phases along with significant milestones, and provides an estimate of the total cost and schedule for all phases.
 - Proposers shall only request funding for one clearly-defined phase that adheres to the funding limit as described above. The proposer must accept that any contract awarded to fund one phase of a multiphase project does not in any way obligate NORA to fund later phases. Funding requests for additional phases may need to be submitted under a future PON for competitive evaluation.
- Teaming arrangements are encouraged, where appropriate, to enhance the likelihood of

project success. Teams may include commercial firms, industry associations or research organizations, universities, government agencies, end-users, and other stakeholders. Include letters of interest or commitment from each identified team member in an appendix to the proposal.

Other Requirements:

- A proposal may be considered non-responsive if it fails to comply with the requirements above, the Proposal Format (below), or the General Conditions of Section III.
- Prior to an award being made, potential contractors may be required to demonstrate: access to financial resources sufficient to perform the proposed work; technical experience and adequate facilities (or the ability to access them); a good performance record and; the ability to qualify for an award under applicable laws and regulations.

Proposal Format:

Total proposal length should be 16 pages or less, plus letters of interest or commitment in an appendix. The contract pricing proposal or budget is not included in this page limit. Suggested page limits for each section are provided below in parentheses. Proposals that exceed the page limits may be rejected as non-responsive.

Proposals must be sent by email in a PDF to ihuber@noraweb.org or posted on a secure website for download by NORA.

Each proposal must include the items listed below and should present the items in the sequence indicated.

A. Proposal Checklist – Complete and sign the specific Proposal Checklist attached as part of this PON, and include it as the front cover of the original and each copy of the proposal.

Note the following:

- Indicate whether you accept the standard terms and conditions as contained in the attached Sample Agreement. If you do not accept the standard terms and conditions, provide alternate terms with justification based on the risk and benefit to NORA.
- Be sure the individual signing the Proposal Checklist is authorized to commit the proposer's organization to the proposal as submitted.
- **B. Proposal Sections –** Sections of your proposal should be as follows:
- **1. Executive Summary** (one page) Briefly summarize your proposal, emphasizing:
 - The problem or opportunity being addressed, and its significance, and its relevance to this

PON.

- Your proposed solution and how it will solve the problem or exploit the opportunity.
- A list of the project team members and their qualifications to do the work.
- Benefits if the project is successful. Include an estimate of market potential and quantify the energy, environmental, and economic benefits to the extent possible.
- User economics. Provide an estimate of the price of the product, process or service that
 eventually will be commercialized and the price(s) of relevant alternative products or
 services. Briefly explain the customer's economic motivation for buying the new product,
 process or service, versus alternatives.

2. Problem Statement and Proposed Solution (two pages) – Describe:

- The problem or opportunity being addressed, and its significance, and its relevance to this PON.
- Your proposed solution and how it addresses the problem or opportunity, its technical basis, innovative characteristics, and current stage of research and development.
- Economic and performance comparisons to competing technologies.
- If this proposal addresses a subsequent phase of a previously funded NORA project, the results of the earlier phase(s) and current project status.

3. Proposed Work Scope and Schedule (three to four pages) - Provide:

- Technical or performance goals for proposed product, process or system.
- A list of major tasks to be accomplished and a three- or four-sentence description of each.
 Typical task titles may include, but are not limited to, the following: project management and reporting, requirements definition, preliminary design, fabrication, testing, final design, and demonstration. (Note: NORA will expect to receive written progress reports and a final report, and have occasional project meetings, as part of the project management task.

 These activities should be considered when developing your cost estimates.)
- The duration of the project and timing of major milestones, such as design reviews, test result reviews, completion of working prototypes, and the start of metrics reporting to NORA, showing progress toward project objectives and goals.
- If applicable, a brief description of additional phases, beyond the proposed work, that will be necessary to fully achieve commercialization, and their anticipated duration.

4. Proposer Qualifications (two to four pages)

- Proposer and any other team members and major subcontractors. Provide a chart showing the relationship between team members.
- Project Manager and other key individuals.
- Qualifications of all organizations and individuals named above, including relevant experience and references.

NORA contracts awarded to the proposer, if any, in the past five years.

5. Project Benefits (two pages) – Outline benefits as follows:

- Quantify the following direct benefits to the extent possible:
 - Energy benefits (e.g.: fuel economy impacts versus alternate technologies);
 - Environmental benefits (e.g.: emission reductions, elimination of hazardous materials, etc.)
 - Economic benefits (e.g.: manufacturing jobs or technical services jobs created or retained, life-cycle cost reductions, etc.)
- **Identify** other benefits (e.g.: lowering the cost of compliance with regulations, reducing the probability of equipment failure, etc.)
- Describe how the success of the project can be measured or verified, and how and for how long these metrics will be provided to NORA.

6. Commercialization Plan (two pages)

Describe how project results will be commercialized or deployed. Projects nearing a demonstration phase should have a detailed commercialization plan, whereas an early-stage concept should be accompanied by at least a rough outline of how the concept may ultimately be deployed. Cover the following topics:

- Project Roadmap: Provide a multi-year timeline (e.g., graph) showing the paths, activities, milestones, resources, and timing to take the technology from its current state of development to commercial deployment.
- Marketing: Identify target markets and their characteristics, e.g., size, competition, trends
 (regulatory, technological, etc.); describe your proposed marketing strategies, explain why
 they should be successful, and provide sales estimates. Provide an estimate of the price of
 the product or service that eventually will be commercialized and provide a comparison of
 that price to competing products or services.
- **Briefly explain** the customer's economic motivation for buying the new product or service, versus alternatives.
- Design & Production: Describe remaining technical development steps leading to start of
 manufacturing or deployment. Describe plans for setting up facilities for manufacturing or
 other deployment activities. Discuss any key issues such as: need for specialized
 production equipment or strategic alliances; critical make/buy decisions or cost/volume
 issues; and, plans for ancillary activities such as service support functions.
- Finance: Estimate funds required to go from the current stage of development to a
 financially self-sustaining level of commercialization; include funding for R&D and initial
 marketing and manufacturing/deployment programs. Identify potential funding sources and
 how those sources will be addressed. Identify any potential strategic partners who could
 reduce your costs by providing access to marketing/distribution channels, manufacturing

facilities or other assets.

- **Organization Plan:** Describe staffing plans for transitioning from R&D stage to commercialization stage; include all organizational functions, such as management, administration, engineering, marketing/sales, and manufacturing.
- **Technology Transfer:** Describe any other actions to promote the new technology, such as the presentation of technical papers.
- **7. Budget** A Contract Pricing Proposal Form (CPPF), with associated instructions, is provided as an attachment to this PON. A CPPF Excel spreadsheet is available on the NORA website. Each proposal must include a completed CPPF and also a cost-sharing table identifying the allocation of funding by task. Use the following format (expand table as needed):

Cost-Sharing Table:

Funding Source	Task 1 (\$)	Task 2 (\$)	 	Project Total (\$)
NORA				
Proposer				
Co-Funder(s) (identify)				
Task Total (\$)				

The proposal must show the proposer providing **co-funding of at least 20%** of the total cost of the project. This co-funding can be from the proposer, other team members, and other government or private sources. Contributions of direct labor for which the laborer is paid, and purchased materials, may be considered "cash" contributions. Unpaid labor, unbilled labor by employees of government or professional organizations, and overhead expenses are typically offered as "in-kind" contributions.

8. Appendices – Include any resumes, company qualifications, or ancillary information deemed necessary to support your proposal. If appropriate, also include:

Letters of Interest or Commitment – If you are relying on any other organization to do some of the work, provide services or equipment, or share in the non-NORA cost, include a letter from that organization describing their planned participation. Also include letters of interest or commitment from businesses or other organizations critical to the future commercialization, demonstration, or implementation of the project. Absence of letters of interest or commitment will be interpreted as the proposer not having support from the identified parties.

Proposal Evaluation:

Proposals will be reviewed by the NORA Research Committee selected by the NORA chairman,

and will include oil dealers and technical experts and will be scored and ranked according to the following criteria, **listed in order of importance**. After the proposals are reviewed, NORA will issue a letter to each proposer indicating the proposal evaluation results. Proposers receiving favorable evaluations will be invited to enter into contract negotiations with NORA. Such proposers will be required to submit a detailed statement of work, budget, and schedule, and may also be asked to address specific questions or recommendations of the NORA Research Committee before contract award.

III. GENERAL CONDITIONS

Proprietary Information - Careful consideration should be given before confidential information is submitted to NORA as part of your proposal. Review should include whether it is critical for evaluating a proposal, and whether general, non-confidential information, may be adequate for review purposes.

Contract Award - NORA anticipates making multiple awards under this solicitation. It may award a contract based on initial applications without discussion, or following limited discussion or negotiations. Each offer should be submitted using the most favorable cost and technical terms. NORA may request additional data or material to support applications. NORA will use the Sample Agreement to contract successful proposals. NORA expects to notify proposers in approximately six weeks from the proposal due date whether your proposal has been selected to receive an award or will require further consideration.

Limitation - This solicitation does not commit NORA to award a contract, pay any costs incurred in preparing a proposal, or to procure or contract for services or supplies. NORA reserves the right to accept or reject any or all proposals received, to negotiate with all qualified sources, or to cancel in part or in its entirety the solicitation when it is in NORA's best interest.

Disclosure Requirement - The proposer shall disclose any indictment for any alleged felony, or any conviction for a felony within the past five years, under the laws of the United States or any state or territory of the United States, and shall describe circumstances for each. When a proposer is an association, partnership, corporation, or other organization, this disclosure requirement includes the organization and its officers, partners, and directors or members of any similarly governing body. If an indictment or conviction should come to the attention of NORA after the award of a contract, NORA may exercise its stop-work right pending further investigation, or terminate the agreement; the contractor may be subject to penalties for violation of any law which may apply in the particular circumstances. Proposers must also disclose if they have ever been debarred or suspended by any agency of the U.S. Government, State or local jurisdiction.

Attachments

Attachment A - Proposal Checklist

Attachment B - Sample Contract Pricing Proposal Form and Instructions

Attachment C - Evaluation Criteria in Order of Importance

Attachment A: PROPOSAL CHECKLIST

Proposal Title			Due Date			
Primary Contact (Prime Contractor)			Title			
Company			Phone	Fax		
Address	City		State or Province	Zip		
e-mail address						
Secondary Contact			Title			
Company			Phone	Fax		
Address	City		State or Province	Zip		
e-mail address						
The prime contractor must sign this form below.						
THE PRIME CONTRACTOR MUST ANSWER THE FOLLOWIN	NG QUES	STIONS:				
Do you accept all Terms & Conditions in the Sample Agre	ement?	(if no, expla	in on separate pg) Yes No			
Have you been indicted/convicted for a felony within the	past 5	years? (if yes	, explain on separate pg) Yes	s No		
Are you submitting the required number of copies? (See	Are you submitting the required number of copies? (See proposal instructions.) Yes No					
Is other public funding pending/awarded on this and/or very-similar topic (prior and/or competing proposals)? Yes No (if yes, explain on separate page)						
Have you retained, employed, or designated any person or organization to attempt to influence the procurement process with respect to this solicitation? Yes No						
ON WHAT PAGE IN YOUR PROPOSAL CAN THESE ITEMS BE FOUND?						
coblem Statement and Proposed Solution coposed Statement of Work and Schedule coposer Qualifications copict Benefits Commercialization Plan Cost-Sharing Chart Exceptions to Terms & Conditions (if applicable) Completed and Signed Contract Pricing Proposal Form(s) Letters of commitment from all participating organizations						
AUTHORIZED SIGNATURE						
I certify that the above information is accurate, and that the proposal requirements noted have been completed and are enclosed. I understand that this proposal may be disqualified if the solicitation requirements are not met. I the undersigned am authorized to commit my organization to this proposal.						
Signature Name						
Title		Organization				
Phone		Date				

NOTE: This completed form **MUST** be attached to the front of all copies of your proposal.

Attachment B: Contract Pricing Proposal Form

National Oilheat Research Institute	PON No. / Cat	Page				
Contractor:	Name of Proposed Project:					
Address:			Name of Proposed Project:			
Location (where work is to be performed):			NORA funding:			
Location (where work is to be performed).			Total Project	Cost:		
Cost Element			Total Project Cost	NORA Funding Requested	Cost- sharing & Other Co- funding	
1. Direct Materials						
a. Purchased Parts						
b. Other						
Total Direct Materials						
2. Materials Overhead						
Rate:						
3. Direct Labor (specify names/titles)	Hours	Rate/hr				
Total Direct Labor						
4. Labor Overhead	Rate %	\$ Base				
Total Labor Overhead						
5. Outside Special Testing						
6. Equipment						
7. Travel						
8. Other Direct Costs						
9. Subcontractors/Consultants						
5. Subcontractors/ consultants						
Total Subcontractors/Consultants						
10. General & Administrative Expense Rate % Element(s)						
11. Total Estimated Project Cost						
This proposal reflects our best estimates as of this date, in accordance with the instructions to proposers. Typed Name and Title: Signature: Date:						
Typed Name and Title:			Date:			
Has any executive agency of the U.S. government performed any review of your record				onnection with a	ny prime	
contract or subcontract within the past twelve months? Yes No If yes, identify:						

Supporting Schedule - Contract Pricing Proposal Form					
Element No.	Item Description	Amount			
	,				
L					

Instructions for Preparation of Cost Estimate

Your cost proposal may be the basis of contract negotiation; it should be specific and complete in every detail. Supporting schedules (as described in Section B) providing the basis for your estimates must be provided.

A. GENERAL

The schedule must be submitted on NORA's Contract Pricing Proposal Form.

B. INSTRUCTIONS AND DESCRIPTION OF REQUIRED SUPPORT DETAIL

(Title each supporting schedule and cross-reference it to the item number on the Contract Pricing Proposal Form)

1a. DIRECT MATERIALS - PURCHASED PARTS

Provide the following information for each proposed item with an estimated unit cost in excess of \$5,000.

- Description of item
- Proposed vendor
- · Quantity needed
- Unit cost
- Basis for cost (i.e., catalog, prior purchase, quote, etc.)
- Total cost
- Evidence of a competitive selection process

1b. OTHER DIRECT MATERIALS

For all items in excess of \$5,000, provide whatever information would be necessary to understand what is being obtained, how it is being obtained, what it will cost and how the estimated cost was determined with justification for all items.

- 2. MATERIALS OVERHEAD (also applicable to other Indirect Rate categories: .
- 3. DIRECT LABOR
 - a. Commercial Enterprises
 - (1) Attach supporting schedules showing:
 - Each category or type of labor being estimated
 - Applicable labor rates per hour (straight-time)
 - (2) Explain the method used for computing the rates (i.e., actual of an individual, actual average of a category or other grouping, etc.) Also identify any proposed labor escalation and the bases for it.
 - b. Educational Institutions

Provide the following for each calendar year of the contract:

- (1) For individuals not on an "actual hours worked" basis:
 - individual's name

- annual salary and the period for which the salary is applicable (preferably in weeks)
- the proportionate time to be charged to this effort.
- (2) For individuals who maintain time records as the basis for charging costs, supply the detail as requested in Instructions 3(a)(1)
- 4. LABOR OVERHEAD (Same as Instructions for 2. MATERIALS OVERHEAD)

5. OUTSIDE SPECIAL TESTING

- a. Describe the effort.
- b. Provide the units of time (hours, days, weeks), cost rates, and the vendor.
- c. In accordance with the requirements of Section 5.02 of the attached Sample Agreement, provide the basis for selection of the vendor. Explain and justify the basis for any non-competitive selection.

6. EQUIPMENT

Capability to perform the work with existing facilities and equipment is assumed. It is NORA's policy not to compensate for general purpose facilities or equipment. If some special purpose item s are needed solely for this contract and a e not available by other means (contractor assets, lease, etc.), then provide the following information for each item of required equipment.

- vendor
- model number
- quantity
- competitive selection process
- unit cost and source of cost/price (i.e., quote, catalog, purchase history)
- description of the use or application (NORA dedicated, contract dedicated, other)

7. TRAVEL

- a NORA will accept as a direct charge only that travel required to perform the statement of work.
- b. Attach a schedule indicating the need for the proposed travel, the estimated number of person-trips required, destinations, mode and cost of transportation, and number of days subsistence per trip for each destination.
- c. Identify and support any other special transportation costs required in the performance of this project.

8. OTHER DIRECT COSTS

- a. Identify the type of cost (i.e. postage, telephone, publications, graphics, etc.)
- b. Provide cost details for the amounts estimated (hours or u nits, rates, etc.)
- c. For computer costs identify the make, model and type of computer, hours of service and appropriate rates, and whether the machine is company owned or leased.

9. SUBCONTRACTORS/CONSULTANTS

- a. Explain the specific technical area in which such service is to be used and identify the contemplated consultants.
- b. State the number of days and the hours per day of such service estimated to be required

and the consultant's quoted rate per day. Document when/where the consultant has received the proposed rate in performing similar services for others.

- 10. GENERAL & ADMINISTRATIVE (G&A) EXPENSE (Same as instructions for 2. MATERIALS OVERHEAD)
 - If Government-approved indirect rates are proposed, then supply a copy of an appropriate Government document verifying those rates.
 - If Government-approved rates are not proposed, supply the following, unless previously provided, for the years comprising the proposed period of contract performance.
 - A description (chart or other) of the organization of the indirect cost center.
 - The budget of indirect costs, by account, for each proposed indirect expense rate.
 - The budget for the base, for each proposed rate, (direct labor dollars, hours, costs, etc.) itemized as to contract hours or costs, research and development hours of costs, and any other direct base effort.
 - Actual incurred rates for the prior three years, including actual base and pool amounts.

Attachment C - Evaluation Criteria in Order of Importance

- 1. Industry Impact (40%)
 - How significant is the problem or opportunity?
 - Is the proposed project likely to solve the problem or exploit the opportunity?
 - Is the proposed work technically feasible, innovative, and superior to alternatives?
 - Is the work strategy sound?
- 2. Project Risk (20%)
 - Will the project result in a product, standard or process that will be on the market within three years?
 - List key issues to be overcome.
 - · What is the likelihood of success?
 - What is the likelihood of success within the project timeframe?
- 3. Proposer(s) (20%)
 - To what degree does the team have relevant and necessary technical and business background and experience?
 - How firm are the commitments and support from essential participants, co-funders, and related businesses and other organizations?
- 4. Project Outcome/Commercialization Strategy and Cost (20%)
 - Is the overall project cost justified based on the expected benefits?
 - Relative to the project cost, how significant is the potential market or deployment opportunity?
 - Is the implementation or commercialization strategy well-conceived and appropriate for the stage of development?
 - How appropriate are the proposer's co-funding contributions (sources and amounts) with respect to the degree of risk, potential to benefit from the work, and financial status of the organization?

Other Considerations – Proposals will be reviewed to determine if they reflect NORA's overall objectives, including: risk/reward relationships, similar ongoing or completed projects, the general distribution of NORA projects among the Oilheat industry and other organizations.